

# How To Make Menlo Park More Bike-Friendly

Don't Sacrifice Cyclist and Pedestrian Safety

The City of Menlo Park is currently evaluating <u>three</u> alternative ways to reconfigure El Camino Real (ECR). Alternative 1 would provide three vehicle lanes on its entire length by adding a lane north of Ravenswood Avenue. Alternative 2 would provide two vehicle lanes on its entire length by eliminating one lane south of Ravenswood AND adding bike lanes. Alternative 3 would be similar to Alternative 2 except physically separate bike paths would be provided.

This analysis includes my evaluation of the three alternatives and one that has not been presented in either the El Camino Real Corridor Study workshops or online surveys. I also include my recommendations.

Dana Hendrickson Re-Imagine Menlo Park www.reimaginemenlopark.com

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## My Recommendations:

- No bike facilities should be added to El Camino Real as cyclists of all levels would be much safer in bike lanes on convenient and mostly residential streets.
- Two considerably safer north-south alternative bike facilities can be provided on the <u>east side</u> of El Camino Real between Encinal Avenue and Sand Hill Road.
  - Laurel Street, Burgess Drive and Alma Street (existing)
  - Alma Street, Greenheart connector, and Garwood Street (proposed)
- Two considerably safer north-south alternative bike facilities can be provided on the west side of El Camino Real between Middle Avenue and Valparaiso.
  - University, Live Oak and Crane; (existing) riders uncomfortable with sharing University with vehicles could be encouraged to use the sidewalks
  - Fremont Avenue (proposed)
- Menlo Park should require Greenheart to provide a temporary bike route across its property until a permanent connector is built and Stanford to provide a temporary north-south bike route across its property until a Middle Avenue-Alma connector is built under the train tracks. An alternative to the temporary route might be a dual use sidewalk built on the east side of ECR between Cambridge and Ravenswood.

#### Rationale

The best street-sharing designs optimally weigh the safety and convenience of pedestrians, drivers and cyclists, and safety always trumps convenience, e.g., 10% more safety outweighs 10% more convenience.

El Camino Real is a busy state highway with between 34000 and 46000 average daily vehicle trips along its length and there are a large number of dangerous locations where drivers could cross the paths of cyclists regardless of the type of bike facilities. There are 13 intersections on the southbound side and 5 on the northbound side plus SIXTY mid-block access points where vehicles can enter and exit commercial properties.

Bike lanes are better suited to residential where there are controlled intersections and less dangerous residential driveways.

While experienced and alert cyclists could ride in bike lanes on El Camino Real – and some would – most would prefer a convenient and safer alternative. Inexperienced and less cautious cyclists should NOT be encouraged to ride in such bike lanes as they endanger pedestrians, drivers and themselves at busy intersections.

It is noteworthy that Palo Alto has a very comprehensive bike network that does NOT include bike facilities on El Camino Real, and this is consistent with other mid-peninsula communities that share El Camino Real. Palo Alto updated its bike plan in 2012.

Note: I am a 30-year Menlo Park resident, experienced cyclist and frequent local driver who rides in busy urban settings and on highways ONLY when it's unavoidable.

## Background

During the Specific Planning process Menlo Park studied ways to improve its bike network in and around El Camino Real and our central downtown business districts, and this work benefited from significant resident input. Now the City is currently conducting an El Camino Real Corridor Study that appears to be totally out of synch with general – not bike enthusiast – resident expectations. The transportation department is asking residents for feedback on three changes to El Camino Real that would impact both bike and vehicle traffic. An obvious additional option is leave the existing lane configurations alone.

This post focuses on the need to provide safe and convenient options for not only <u>inexperienced</u> and <u>experienced</u> cyclists but also pedestrians. Read my post The Future Of El Camino Real on the RE-Imagine Menlo Park website/blog to understand my perspectives on this study.

## **Option 1 – Build A Bike Lane or Separate Path on El Camino Real**

El Camino Real is a state highway with heavy vehicle traffic crossing or turning at intersections where there would be either bike paths or lanes.

- Southbound : <u>Thirteen</u> intersections including <u>three</u> arteries and <u>three</u> collectors.
- Northbound: <u>Eight</u> intersections including <u>two</u> arteries and <u>three</u> collectors.
- On each side of ECR there are about <u>thirty</u> mid-block locations where vehicles would cross bike paths to enter and exit ECR via public access points

## Option 2 – Keep Cyclists In Bike Lanes that are largely on Residential Streets

An alternative bike route that used Alma, Greenheart, and Garwood Street would cross fewer vehicle lanes of all kinds.

- Southbound and northbound: Ten intersections including one vehicle artery and four collectors
- Southbound: Vehicles DO NOT cross bike route at four intersections (Willow, Sherwood, Waverly and Burgess)
- On non-ECR there are few mid-block locations where vehicles cross bike lanes to enter and exit the street via public access points.

### **Important Details**

See Appendices for a closer look at each option and additional info.

#### Considerations

- Menlo Park already has an extensive bike network, and cyclists can conveniently and safely ride in existing <u>bike lanes</u> parallel to El Camino Real a short distance away using Alma. Add a bike lane on Alma between Ravenswood and Oak Grove, a connector through the Greenheart property, and bike lanes on Garwood Riders and there would be continuous bike lanes from East Creek to Encinal Avenue. Cyclists can also ride a parallel route in existing bike Lanes on Laurel Street from Burgess Drive to Encinal Avenue. Convenient existing <u>bike lanes</u> also enable cyclists to travel east and west and cross El Camino Real at Ravenswood, Glenwood and Encinal.
- A bike network should be viewed as a system for safely routing cyclists with sensitivity to convenience. <u>Evaluating individual segments in isolation is misleading.</u>
- <u>Experienced</u> cyclists will always pick safety over convenience when selecting a bike route and <u>inexperienced</u> cyclists should never be trusted to make the correct decision.
- Most bike-car collisions occur either at busy <u>intersections</u> regardless of signaling and <u>mid-block</u> where vehicles cross paths with cyclists when either entering or exiting public areas, e.g., parking lots, gas stations, retail malls.
- Mixing bikes and pedestrians at busy intersections endangers both.
- In many situations either walking or riding a bike for a SHORT distance on a sidewalk is safer than riding on a busy street, and it's not significantly less convenient. Likely adds only 3-5 minutes.
- Riding on residential neighborhood streets is generally safer that riding on highways and urban streets as the latter has busy intersections, mid-block side "pull-ins and pull-outs", cars either entering or leaving parking spaces and UNEXPECTEDLY opening car doors into bike paths.
- I believe projections for vehicle and bike traffic volumes and circulation paths are extremely unreliable. Both expected and ranges of possible outcomes must be carefully considered when potential outcomes are significantly negative.
- Palo Alto is one of the most progressive and renowned bike communities in the country and it has chosen NOT to build either bike paths or lanes on El Camino Real. *This city has more experience with biking issues and a much better understanding of bike circulation challenges and solutions than Menlo Park.*

A case study for the Palo Alto Bryant Street Boulevard is available at http://www.pedbikesafe.org/BIKESAFE/case\_studies/casestudy.cfm?CS\_NUM=502

#### **Cyclist Bike Route Preferences**

Cyclists view bike routes as unsafe where...

- A lot of nearby vehicle traffic is going too fast and at a close distance on shared roads, even when in bike lanes, i.e., no time to escape driver or cyclist mistakes.
- Vehicles can <u>unexpectedly</u> (a) either cross or turn into bike paths at intersections and "mid-block, (b) pull out from the side of the road, and (c) open doors.
- Vehicles and bikes share roads NOT separated by adequate space and clear markings.

## Additional Information

Menlo Park Comprehensive Bike Development Plan (2005) http://www.menlopark.org/DocumentCenter/Home/View/372

Palo Alto Bicycle Transportation Plan (2003) http://www.cityofpaloalto.org/civicax/filebank/documents/25489/

(Palo Alto) Bryant Street Bicycle Boulevard http://www.pedbikesafe.org/BIKESAFE/case\_studies/casestudy.cfm?CS\_NUM=502

NACTO Urban Bikeway Design Guide http://nacto.org/cities-for-cycling/design-guide/

# Appendix

- Appendix A El Camino Real Vehicle Arteries And Collectors
- Appendix B Menlo Park Specific Plan Bike Network
- Appendix C Intersections Where Cyclists Riding On ECR Encounter Vehicle
- Appendix D Mid-Block Public Vehicle Access Locations
- Appendix E Intersections Where Cyclists Riding On non-ECR Route Encounter Vehicle
- Appendix F Arguments Made For Adding Bike Lanes/Paths To El Camino Real
- Appendix G Six Most Frequent Sources of Cyclists Injuries
- Appendix H Palo Alto Bike Network



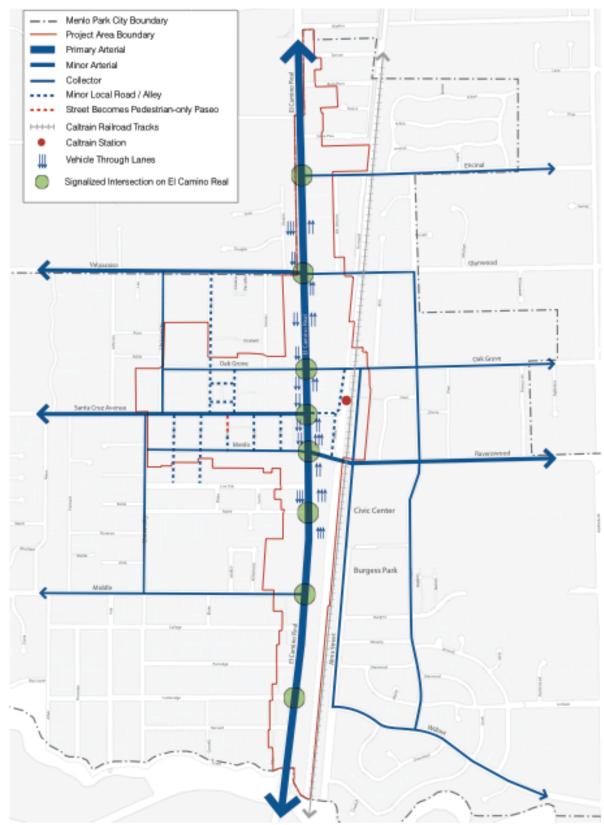
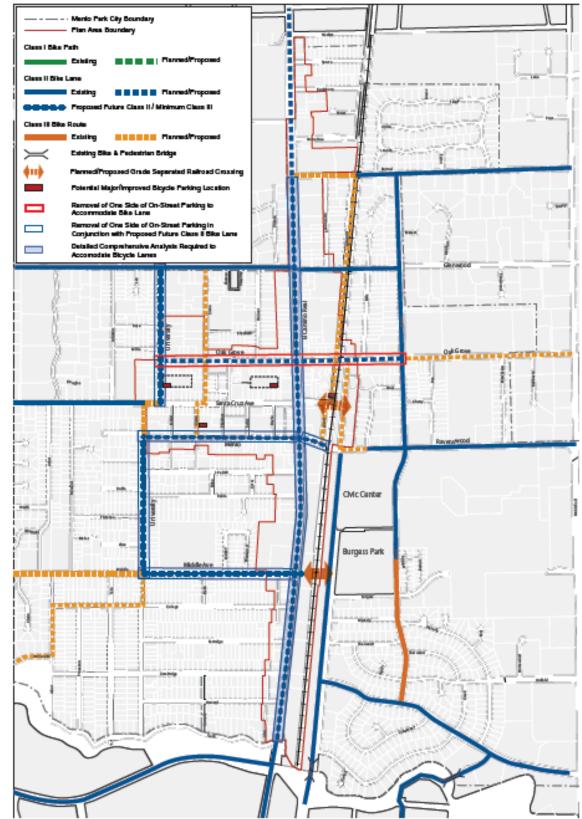


Figure F1. Vehicular Circulation



# Appendix B – Menlo Park Bike Network (Specific Plan)

Figure F3. Bicycle Facilities

# Appendix C – Intersections Where Cyclists Riding On ECR Encounter Vehicle

	El Camino Real Vehicle Configurations									
	SOUTHBOUND				NORTHBOUND					
Number of Intersections		Thirteen			Eight					
Number of Major Intersections*		Three Arteries + Three Collectors				Two Arteries + Three Collectors				
Vehicles Cross Bike Route		Thirteen Intersections				Five Intersections Seven				
Number of U-turns		Six								
	Designation	Lanes	Turns	U-Turn	Parking	Lanes	Turns	U-Turn	Parking	
Encinal*	Collector	2	Left	Yes		2	Left	Yes		
Valpariso-Glenwood*		2	Laft R Diabt	Mark	No	2	Left R Diebt	Vee	Yes	
valpariso-Glenwood*	Minor Artery		Left & Right	Yes	Yes	1	Left & Right	Yes	Yes	
Oak Grove*	Collector	2	Left & Right	Yes	ies	2	Left & Right	Yes	ies	
					Yes				No	
Santa Cruz Avenue*	Minor Artery	2	Right	No		2	Right	No		
				Marc	Yes		1.6.0.01.1.1		No	
Ravenswood - Menio Avenue*	Main Artery - Collector	2	Left & Right	Yes	Yes	2	Left & Right	Yes	No	
Live Oak	Concetor	3	Right	n/a	ies	3	n/a	n/a	140	
					No				No	
Robles Avenue		3	Left & Right	Yes		3	Left & Right	Yes		
					No				Yes	
Middle Avenue*	Collector	3	Right	No	Yes	3	Left	Yes	No	
College		3	Right	n/a	Tes	3	n/a	n/a	NO	
		-			No	-		.,	No	
Partridge Avenue		3	Right	n/a		3	n/a	n/a		
					No				No	
Cambridge		3	Right	Yes	No	3	Left	Yes	No	
Harvard Avenue		3	Right	n/a	NO	3	n/a	n/a	NO	
		-		140	No		140	140	No	
Creek Drive		3	Right	n/a		3	n/a	n/a		
Cyclists cross intersections wit			-							

(Note: Refers to the number of vehicle lanes in each direction)

	West Side		East Side			
	Business	Access	Business	Acces		
Encinal						
			Alain Pinel	1		
			Beltramos	2		
			Office 1452 ECR	1		
			Gombei	1		
			Ducky's	2		
			Sippl Macdonald Ventures	1		
Valpariso-Glenwood			Sippi Macuonalo ventores	-		
valpariso-olenwood	Menio Park Inn	2	76 Gas Station	2		
	1295 Office	1	George & Bob's Service	1		
	M&R Automotive	1	Fey	1		
	Menlo-Atherton Auto	1	Naomi Sushi	1		
	Post & More	1	Jason's	1		
	Round Table	1	GreenHeart 1300 ECR	2		
Oak Grove						
			Chevron	2		
			Gentry	1		
			Ann's Nails	1		
Conto Cours Australia			MacDonald's	1		
Santa Cruz Avenue						
Menio Avenue - Rav	enswood					
WEINO AVENUE - Nav	Republic Bank	1	Open Networking	1		
	Strip Mall	1	Jeffries	1		
Robles Avenue	Strip India	-		-		
nobics Arenae	Cook's Seafood	1	Bey Mo	1		
	Motel	-	Big 5	1		
	Safeway	3				
Middle Avenue						
	Hudson's Shell	2				
College Avenue						
-	Artisan Way	2				
	Planet Auto Repair	1				
Partridge Avenue						
	76 Gas Station	2				
	Oasis - MA Glass	2				
Cambridge Avenue						
	Office 145 ECR	1				
	Palm Reader	1				
	Stanford Inn	2				
Harvard						
	Office 99 ECR	1	Stanford Park 500 ECR	3		
	Office 95 ECR	1	Stamore Park Sou Cek			
	Best Western	2				
Creek Drive						
TOTAL DUNIE VANAL	e-Bike Path Crossings	30		28		
TOTAL PUblic Vehicle						

# Appendix D – Mid-Block Public Vehicle Access Locations

## Appendix E – Intersections On non-ECR Route Where Vehicles & Bikes Cross Paths

	Alma - Greenheart - Garwood Vehicle Configurations									
	SOUTHBOUND					NORTHBOUND				
Number of Intersections		Ten**								
Number of Major Intersections		One Artery + Four Collectors								
Vehicles Cross Bike Route		Four Intersections				Nine Intersections				
Number of U-turns		Five				Seven				
	Designation	Lanes	Turns	U-Turn	Parking	Lanes	Turns	U-Turn	Parking	
Encinal*	Collector	1	Left	Yes		1	Left	Yes		
					Yes				Yes	
Glenwood	Collector	1	Left & Right	Yes	N.	1	Left & Right	Yes	N.	
Oak Grove (2 intersections)	Collector	1	Left & Right	Yes	Yes	1	Left & Right	Yes	Yes	
Oak Grove (2 Intersections)	conector	-	Left & Right	163	Yes	-	cere of hight	163	No	
Ravenswood - Menio Avenue*	Main Artery	1	Left & Right	Yes		1	Left & Right	Yes		
,					No				No	
Burgess Drive		1	Left**	n/a		1	n/a	n/a		
					No				No	
Waverly Street		1	Left**	Yes	No	1	Left & Right	Yes		
Sherwood Way		1	Left**	No	No	1	Left	Yes	No	
Sherwood way		1	Leit	NU	No	1	Leit	165	No	
Willow Road		1	Left**	n/a		1	n/a	n/a		
					No				No	
East Creek Drive		1	Left**	n/a		1	n/a	n/a		
					No				No	
* Cyclists cross intersections wit	th arteries or	collectors								
** Includes two on Oak Grove										

(Note: Refers to the number of vehicle lanes in each direction)

### Appendix F – Arguments For/Against Adding Bike Capacity To El Camino Real

#### CLAIM #1 More bike riders would use El Camino IF it were safer.

**My Assessment:** Bike-vehicle collisions occur most often when the two objects cross paths even when suitable signaling is provided, and adding pedestrian to the mix increases the risk to all parties. Busy intersections are particularly dangerous especially whenever EITHER cyclists, pedestrians or drivers are distracted, misjudge either their own capabilities or the actions of others, daydream or simply act impatiently. Mid-block points where vehicles enter or exit the highway are also dangerous. Inexperienced cyclists are the most vulnerable as they can easily be distracted, misjudge situations and feel safer than they really are. Unfortunately, bike lanes and paths reinforce this illusion. Bike lanes and paths on mostly residential streets offer the greatest opportunity to create safe environments for cyclists, vehicles and pedestrians.

El Camino is a MAIN artery with <u>three minor arterial</u> connections, <u>three collectors</u>, and <u>five additional intersections</u>. Plus, about <u>sixty mid-block</u> vehicle driveways serve local businesses. Together these represent about seventy potential collision points.

In contrast, the bike lane that already exists on Alma between Creek Drive and Ravenswood Avenue could be (a) extended to Oak Grove, (b) connected to Glenwood via a connector on the Greenheart property and (c) lengthened by adding bike lanes on Garwood. This route would cross <u>one minor artery</u>, <u>two connectors</u> and less than ten business "driveways", and none involve a MAIN artery (El Camino Real).

I personally would not recommend that friends or family members of any age or experience bike on El Camino regardless of the bike facilities.

# CLAIM #2: El Camino is more <u>convenient</u> than either existing or planned biking alternatives.

**My Assessment:** I believe this statement is NOT meaningful. Whether one bike option is more convenient than another depends many factors, e.g., the distance between a rider's points of origin and destination, the abilities of the rider, the number of required or potential stopping points, and the number and length of time delays at stopping points. The existing Menlo Park bike network includes many popular north-south and east-west bike lanes and routes, and the City plans on adding more facilities when the Greenheart and Stanford projects are built. Adding a bike lane on University between Middle and at least Robles Avenue IS worth exploring as is the alternative of creating bike lanes on Fremont between Middle Avenue and Santa Cruz Avenue.

Cyclist should never expect to ride safely on ALL available streets nor always the entire distance between their origins and destinations. For example, it is safer and not inconvenient to walk a bike a short distance on an El Camino sidewalk from a side street to reach a store on this highway.

## Appendix G – The Six Most Common Frequent Sources Of Cyclist Injuries

2012 National Survey of Bicyclist and Pedestrian Attitudes and Behavior (http://www.nhtsa.gov/nti/811841)

